Temporary Accommodation Options Appraisal

January 2021



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1.0 Introduction

Current position

- 1.1 Homeless figures and use of temporary accommodation continue to rise nationally and locally. The Council has statutory duties to assist and, in specified circumstances, accommodate eligible individuals / households who are homeless or threatened with homelessness under Part VII of the Housing Act 1996. This includes a duty to provide interim accommodation whilst the Council is making enquiries as to whether a full housing duty is owed. In other words, the Council must find them temporary accommodation. Wherever the Council accommodates an applicant, it must ensure that the accommodation secured is suitable for the applicant and their household
- 1.2 Presently the Council meets this duty through access it has to various properties that it owns or leases which are used as temporary accommodation. Where these properties are fully occupied, the Council also utilises private accommodation that is available on a nightly basis, primarily Bed and Breakfast accommodation (B&B), which are often located outside of the Borough. This use of this type of accommodation has been increasing year on year since 2016/17, and creates two main concerns:
 - Health and well-being implications the facilities at a B&B mean that cooking healthy meals in the accommodation is not possible and therefore adds to the costs of living of the individual / household. Living in emergency accommodation can also affect mental health and well-being.
 - **Significant cost implications** the total spend on B&B accommodation has risen significantly over the last few years with only £32k being spend in 2016/17, rising to £96k in 2018/19 and a spend of £278k in 2019/20.

Temporary accommodation officer working group

- 1.3 A corporate officer group was established ("Temporary Accommodation Officer Working Group") in April 2019 with officers from Strategic Housing, Housing Needs, Finance and Legal teams to review the Council's provision of temporary accommodation and other matters linked to temporary accommodation. The TA group currently has two main streams of work:
 - Reducing time spent in temporary accommodation these are measures
 to improve the supply of, and access to, permanent accommodation and the
 prevention of homelessness thus reducing the need for temporary
 accommodation; and
 - Improving the provision of suitable temporary accommodation these are measures to improve the quality and the cost effectiveness of temporary accommodation.



Reducing the Time Spent in Temporary Accommodation

Improve the supply of permanent accommodation

1.4 One of the main factors that impacts on the need to use temporary accommodation, is the amount of affordable properties available for people to move into. As part of the planning process and with the delivery of key housing sites, an increase in the amount of affordable housing being provided as part of the private developments (secured through planning obligations given by the owner to the Council) is expected. This could have a significant impact on the Council's housing waiting list and should help to reduce the need for temporary accommodation. More information is provided within this report.

Improve access to permanent accommodation

1.5 Following legislative changes, the Council's Housing Allocation Policy has been reviewed and revisions to the policy have been consulted on two occasions. The proposed changes are designed to ensure that people at risk of homelessness are given additional priority on the Council's waiting list. This should help to reduce the need for temporary accommodation, as a secure tenancy in permanent accommodation will be found more quickly.

Homelessness Prevention

- 1.6 One of the main streams of work is to prevent the threat of homelessness and the number of people presenting as homeless. This includes various initiatives:
 - Call Before You Serve this is a specialist support service for private landlords
 who are considering evicting a tenant, seeking possession or needing advice
 on tenancy support. This initiative is designed to provide independent advice
 and support to the landlord with the objective of preventing evictions.
 - Advertising the housing needs service this is focused on ensuring local residents are aware of the help that the Council can provide, if they are at risk of being evicted or made homeless. Early intervention enables the best outcomes and is viewed as good practice by MHCLG.
 - Youth/school engagement Broxtowe Youth Homeless have been commissioned to undertake a series of sessions with schools to help educate children about their housing options.
 - Citizens Advice Bureau in GP surgeries trial for the CAB to be located in one doctor's surgery and provide housing and debt advice to people who are also visiting the doctor with health problems.
 - **Housing prevention officers** the Council employs two housing prevention officers. Their role is to work with people to prevent them from becoming homeless, by offering advice and guidance. This can also mean working with the landlords or family members.



Improving the Provision of Suitable Temporary Accommodation

- 1.7 Officers have been seeking improvements to the quality and quantity of temporary accommodation available to the Council. This includes a variety of projects:
 - Securing additional properties for temporary accommodation this options appraisal is being prepared to consider the provision of additional properties as an alternative to B&B and nightly accommodation for example by purchase, leasing or the development of new units by the Council.
 - Securing external funding to increase provision Various funding applications have been submitted to the MHCLG/Homes England linked to this stream of work. The latest is the bid to the Next Steps Accommodation Funding Programme fund (more details are provided below).
 - Improvements to provision through Covid19 under the Government's "Everyone In" initiative and the need to ensure people in temporary accommodation could isolate, Officers have been sourcing appropriate self-contained accommodation and moved people swiftly.
 - **Development of a procurement framework** for B&B accommodation and nightly accommodation this will ensure that any accommodation we use meets a certain standard and that the value for money is secured through a tendering process. This is currently being prepared.
 - Severe Weather Emergency Protocol (SWEP) this provision is for rough sleepers or people at risk of being homeless to provide them with a place to stay in adverse weather conditions, and linking them with support services to address their housing situation.

Summary

- Overall, the only way to reduce the need for temporary accommodation is for households to be able to access permanent affordable accommodation and to become more effective at preventing homelessness in the first place. However, the Council has a statutory duty to provide temporary accommodation to eligible individuals and their households. Furthermore, based on the current usage, it is essential to identify options to reduce the use of B&B accommodation to ensure individuals/households are placed in accommodation suitable for them and to reduce the costs incurred by the Council. There is a need to therefore identify options to reduce and improve the quality of other temporary accommodation in both the short and medium to long term.
- 1.9 This options appraisal will seek to establish the existing usage of all forms of temporary accommodation and a preferred method of meeting the current and future projected need for temporary accommodation, with the overarching objectives of reducing the use of B&B accommodation, improving the quality of the accommodation on offer, complying with the Government's Homelessness code of guidance for authorities ("Homelessness Code") and reducing the cost of temporary accommodation to the Council.



1.10 This Option Appraisal is specifically looking at improving the provision of suitable temporary accommodation and reducing the use of B&B and other nightly paid accommodation.



2.0 Local Position

Current supply of temporary accommodation

- 2.1 In order to meet its statutory duties to provide accommodation for eligible homeless individuals/households, Gedling Borough Council currently have access to various properties in the borough which are used as temporary accommodation. As the Council transferred its housing stock to a registered provider of social housing in 2008, it is not able utilise and access a supply of Council-owned housing stock with which to flexibly support the changing demands for temporary accommodation.
- 2.2 The Council therefore relies on a mixture of Council-owned properties and leased properties. The Council currently has use of 7 two bedroom Council owned flats and leases a further 4 three bedroom houses. The Council also leases 2 two bedroom flats from a registered social landlord, making a total of 13 properties owned or controlled by the Council available for use as temporary accommodation (see table below).

| Table 1: Breakdown of types of temporary accommodation | | | | | | | |
|--|-----------------|-------------------------|----------------------|--|--|--|--|
| Address | Owned by? | Type of property | Agreement | | | | |
| 2 Jacobs Court | Derwent Housing | 2 bed ground floor flat | Long lease (99 year | | | | |
| 5 Jacobs Court, Arnold | Derwent Housing | 2 bed ground floor flat | lease with an annual | | | | |
| 18 Brook Avenue, Arnold | Derwent Housing | 3 bed house | review) | | | | |
| 20 Brook Avenue, Arnold | Derwent Housing | 3 bed house | | | | | |
| 6A Wollaton Avenue, Gedling | GBC | 2 bed first floor flat | GBC owned | | | | |
| 8A Wollaton Avenue, Gedling | GBC | 2 bed first floor flat | GBC owned | | | | |
| 10A Wollaton Avenue, Gedling | GBC | 2 bed first floor flat | GBC owned | | | | |
| 12A Wollaton Avenue, Gedling | GBC | 2 bed first floor flat | GBC owned | | | | |
| 3A Beechwood Road, Arnold | GBC | 2 bed first floor flat | GBC owned | | | | |
| 6a Beechwood Road, Arnold | GBC | 2 bed first floor flat | GBC owned | | | | |
| 141A Oxclose Lane, Arnold | GBC | 2 bed first floor flat | GBC owned | | | | |
| 49 Church Lane, Arnold | Jigsaw Homes | 3 bed house | 2 year lease (ending | | | | |
| 84 Redland Grove, Carlton | Jigsaw Homes | 3 bed house | March 2023) | | | | |

Table 1: Breakdown of types of temporary accommodation

- 2.3 It should be noted that the Council-owned accommodation will require further investment to bring the properties up to standard in the short to medium term.
- 2.4 Where these properties are fully occupied, the Council utilises accommodation that is available on a nightly basis, primarily B&B, but also other nightly paid for accommodation such as hotels or serviced apartments. The Council can also refer cases to a neighbouring authority who run a hostel (Hound Lodge), which is located outside of the Borough.
- 2.5 The Council currently sources three additional properties from the Housing Network is a company specialising in providing accommodation to local authorities. These charged at a nightly rate which makes these properties nearly as expensive as B&B accommodation, but they do provide better facilities and self-contained



accommodation. As such this is not a permanent solution and is being reviewed as part of this process. Details of these properties are shown in the table below.

Table 2: Breakdown of types of temporary accommodation

| Address | Owned by? | Type of property | Agreement |
|--|-----------------|------------------|-----------------|
| 25 Kingswell Avenue, Arnold | Housing Network | 2 bed house | Nightly charged |
| 27 Kingswell Avenue, Arnold | Housing Network | 2 bed house | Nightly charged |
| 110 Southdale Road, Carlton ¹ | Housing Network | 4 bed house | Nightly charged |

- 2.6 In summary, the properties the Council currently uses for temporary accommodation is varied and includes:
 - Council leased/owned properties provide suitable accommodation with all the main facilities and is reasonable in cost to the Council
 - Hound Lodge this hostel is outside of the Borough but provides free accommodation (to the user and no ongoing cost to the Council) at short notice for individuals with the basic facilities
 - B&B accommodation provides accommodation at short notice for individuals with the basic facilities, such accommodation is expensive to the Council
 - Nightly paid for accommodation currently via The Housing Network –
 provide suitable accommodation with all the main facilities but is relatively
 expensive for the Council
 - **Serviced Apartments** provide suitable accommodation with all the main facilities but can be expensive for the Council
 - Night shelter provides accommodation (which the Council have received funding for)at short notice for individuals with the basic facilities during the winter months

Current usage of all temporary accommodation

- 2.7 During 2019/20 the number of households accepted as homeless and placed in temporary accommodation by the Council was 141, an increase of 37 households compared to 2018/19. Between the 1st April and 31st December 2020, we have already placed 124 households in temporary accommodation. It is therefore projected that the total number of households requiring temporary accommodation in 2020/21 will again increase from the previous year figure of 141.
- 2.8 The average length of stay of in all forms of temporary accommodation during 2019/20 was 117 days (16.7 weeks), an increase of 34 days (4.9 weeks) from the previous year. Of the 141 cases eligible for temporary accommodation, 118 of these households were placed in nightly accommodation, including B&B, whilst either alternative more suitable temporary accommodation was secured or permanent accommodation was found. In total, these 118 households were placed in B&B style accommodation at a net cost of £220,000. Data from the Housing Needs Team

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¹ This property has not been in use since July 2020..

(December 2020)shows that the average length of stay² in just B&B and nightly accommodation (not including the temporary accommodation owned or leased by the Council) was 65.5 days (8 weeks).

2.9 Table 2 shows the number and type of temporary accommodation placements Gedling has made since April 2019 (data taken at the end of every month, as a snap shot).

Table 3: Usage of all temporary accommodation³ by type per month (April 2019 – December 2020)

| | Apr-19 | May-19 | Jun-19 | Jul-19 | Aug-19 | Sep-19 | Oct-19 | Nov-19 | Dec-19 | Jan-20 | Feb-20 | Mar-20 | Apr-20 | May-20 | Jun-20 | July 20 | Aug 20 | Sept 20 | Oct 20 | Nov 20 | Dec 20 | Average |
|------------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|---------|--------|---------|--------|--------|--------|---------|
| Council owned properties | 6 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 6 | 7 |
| Council leased properties | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 5 | 6 |
| Hound Lodge (hostel) | 5 | 4 | 4 | 6 | 5 | 4 | 5 | 5 | 4 | 6 | 6 | 0 | 0 | 0 | 2 | 1 | 1 | 0 | 0 | 0 | 0 | 3 |
| B&B | 7 | 8 | 5 | 11 | 17 | 15 | 14 | 12 | 8 | 9 | 14 | 9 | 15 | 20 | 17 | 21 | 24 | 22 | 22 | 22 | 17 | 15 |
| Housing Network (nightly) | - | - | 3 | 3 | 3 | 3 | 3 | 3 | 4 | 3 | 2 | 2 | 2 | 1 | 3 | 1 | 1 | 1 | 2 | 2 | 2 | 2 |
| Serviced Apartment (nightly) | - | - | - | - | - | - | 1 | 1 | 1 | 1 | 1 | 11 | 2 | - | - | - | - | - | - | - | - | 1 |
| Night shelter (SWEP) | - | - | - | - | - | - | - | - | 1 | 2 | 2 | 0 | - | - | - | - | - | - | - | - | - | 0 |
| Total | 24 | 25 | 25 | 33 | 38 | 35 | 36 | 34 | 31 | 34 | 38 | 35 | 32 | 34 | 35 | 36 | 39 | 36 | 37 | 37 | 30 | 34 |

2.10 As shown above, the number of temporary accommodation placements are relatively static with an average of 34 over the last 21 months. Furthermore, there was a shift away from the hostel at Hound Lodge and the night shelter into other types of temporary accommodation during the first Covid19 lock down period – March to May 2020, to ensure that social distancing and self-isolation could occur. The use of serviced apartments in March 2020 is specifically down to the Government's

³ This includes the properties owned and leased by the Council, as well as B&B accommodation and nightly paid accommodation.



² As per the performance indicator target: "the average length of time spent in temporary accommodation (in weeks)"

- "Everyone In" Initiative (linked to Covid 19 restrictions) and therefore is a one-off, unexpected use of nightly accommodation, which is not expected to be used again.
- 2.11 Table 3 shows that on average of about 12 households are placed in B&B and 3 in nightly paid accommodation through the Housing Network. On this basis, the Council will need to source or provide a further 15 properties for use as temporary accommodation to reduce the need for B&B and nightly paid accommodation. This is on the basis that the use of hostels, B&B and serviced apartments could be used in the future as last resort where there is spike in need, i.e. because of Covid or other emergency that cannot be planned for, and the type of accommodation will be sourced depending on what is suitable in the circumstances.

Temporary accommodation costs

2.12 B&B and nightly accommodation is used when the Council does not have an available temporary accommodation property that it either leases or owns. The net cost of which is projected to be over £200,000 again this financial year which has been exacerbated due to the additional demands arising from Covid19. This included the requirement for self-contained accommodation and the requirement to house rough sleepers/people at threat of being homeless under the "Everyone In" initiative (see table below), which meant self-contained accommodation was required.

Table 4: Use of B&B/Nightly accommodation since 2013/14

| | | | Net E | xpenditure | Total Amount |
|--------------------------|--------------------------|----------------------------|-------------------------|-------------------------------------|-----------------------------------|
| Financial year | Number of TA cases | Number of days in TA | Bed & Breakfast £ | Other Nightly Accommodation £ | spent on Nightly accommodation |
| 2013/14 | 34 | 1560 | 12,400 | 0.00 | 12,400 |
| 2014/15 | 41 | 1683 | 25,300 | 0.00 | 25,300 |
| 2015/16 | 55 | 2142 | 30,900 | 0.00 | 30,900 |
| 2016/17 | 50 | 2478 | 24,000 | 0.00 | 24,000 |
| 2017/18 | 64 | 3668 | 60,500 | 0.00 | 60,500 |
| 2018/19 | 98 | 2585 | 74,100 | 0.00 | 74,100 |
| 2019/20 | 123 | 6770 | 185,000 | 35,100 | 220,100 |
| 2020/21 (as of 31/12/20) | 98 | 5876 | 182,800 | 21,300 | 204,100 |
| 2020/21 forecast | - | - | 250,700 | 27,900 | 278,600 |

2.13 The table above shows the changes since 2013/14. Of note is the increased number of TA cases and the very significant numbers of days spent in temporary



accommodation since 2018 which in turn has led to the steep increasing costs of B&B accommodation.

Size of households in temporary accommodation

Council owned/leased properties

2.14 Further analysis has been done on the size of the group being placed in temporary accommodation owned or leased by the Council (as detailed in table 1). The average household numbers are shown below and the detailed (month by month) breakdown are shown in Appendix A.

Table 5: Size of households in Council owned/leased accommodation (April 2019 – December 2020)

| Size of households | Average number of households |
|-----------------------------|------------------------------|
| 1 or 2 adult(s) | 0 |
| 1 or 2 adult(s)/1 Child | 2 |
| 1 or 2 adult(s)/2 children | 4 |
| 1 or 2 adult(s)/3 children | 4 |
| 1 or 2 adult(s)/4 children | 1 |
| 1 or 2 adult(s)/ 5 children | 1 |
| 1 or 2 adult(s)/ 6 children | 0 |
| 1 or 2 adult(s)/ 7 children | 1 |
| Total | 13 |

2.15 The table above shows of the 13 temporary accommodation properties the Council leases or owns, the majority of them are being used for households with a single adult or couple with 2 or 3 children.

B&B/nightly paid for accommodation

2.16 The table below shows the average size of households in B&B/nightly paid for accommodation (only including the Housing Network properties) in the period between April 2019 and pre-Covid19 (March 2020) and then also between April 2019 and December 2020. The average household numbers are shown below and the detailed (month by month) breakdown are shown in Appendix A.



Table 6: Size of households in B&B and the Housing Network nightly accommodation (since April 2019)

| 0: | Average number of households | | | | | |
|------------------------------|--|-------------------------------|--|--|--|--|
| Size of households | Pre Covid19 (April 2019 – March 2020) | April 2019 – December 2020 | | | | |
| 1 or 2 Adult(s) | 6 | 7 | | | | |
| 1 or 2 Adult(s)/1 Child | 6 | 6 | | | | |
| 1 or 2 Adult(s) / 2 Children | 2 | 2 | | | | |
| 1 or 2 Adult(s) / 3 children | 2 | 2 | | | | |
| 1 or 2 Adult(s)/4 children | 0 | 0 | | | | |
| 1 or 2 Adult(s)/ 5 children | 0 | 0 | | | | |
| Total | 15 | 17 | | | | |

- 2.17 The table above shows that on average there are 15 households in B&B/nightly accommodation (Housing Network properties) since April 2019 until Covid19 restrictions started (March 2020) and that this rose to 17 households after this period (up to December 2020). Of these households, the majority are the smaller ones either single applicants or couples or those with 1 or 2 children. There was a clear spike in the figures of singles/couples being houses after Covid19 restrictions were in place in April 2020 (see highlighted cells in Appendix A). Local knowledge suggests that this is due to the Covid19 restrictions and housing at least 5 single/couples pursuant to the Government's "Everyone In" policy announced in March 2020.
- 2.18 Overall, table 5 and 6 shows that the largest households we provide temporary accommodation tend to be accommodated in our own/leased properties (as these tend to be 2 or 3 bedroomed properties) whilst leaving B&B/nightly paid accommodation of the smaller households.
- 2.19 Table 6 below shows the assumed size of property required for the different size placements in the B&B/nightly paid for accommodation (Housing Network properties) since April 2019 and pre-Covid19 restrictions (March 2020). The overall average since April 2019 has also been included for reference.



Table 7: Assumed size properties required to meet size of recent placements in B&B and nightly accommodation

| | Total in B&B/nightly accommodation | 1 or 2 Adult(s) | 1 or 2 Adult(s)/1 Child | 1 or 2 Adult(s)/2 Children | 1 or 2 Adult(s)/3 children |
|--|--|--------------------|-------------------------------|----------------------------------|----------------------------------|
| Assumed property size requi | 1 bed | 2 bed | 2/3 bed | 3 bed | |
| Number required based on placements pre Covid19 | 15 | 5.5 | 6 | 2 | 1.5 |
| Number required based on placements since April 2019 | 17 | 6.5 | 6 | 2 | 1.5 |

2.20 The table above demonstrates that there is current proven need for 2 and 3 bedroomed properties (weighted more towards 2 bedrooms) to help meet the recent demand for B&B and nightly paid accommodation.

Future need for temporary accommodation

2.21 There are many factors that impact on the need to use temporary accommodation and how long it is required for. One of the main factors is the amount of affordable properties available. The table below shows the expected numbers and locations for additional affordable properties to be built within the Borough.

Table 8: Future supply of affordable housing within the Borough (as of December 2020)

| Site | Number of | Planning Status | Expected delivery ⁵ |
|--|---|---|--|
| | affordable units⁴ | | |
| Teal Close, Netherfield | 13 (9 rent and 4 s/o) | Outline planning permission (2013/0546). Reserved matters approved (2019/0152) for the second phase. Reserved matters application 2019/0560 for the final phase being determined | On site. First affordable units due September. Entire scheme due to be delivered in phases to 2028 |
| Vale Road, Colwick | 44 (21 rent and 23 s/0) | Full planning permission (2016/0347) secured | On site – units to be delivered by 2021/22 |
| Chase Farm | 105 units split in 3 phases (15 already provided). | Planning application approved. | Phase 1 completed and phase 2 currently under construction. |
| Lendrum Court | 34 sheltered units | Full planning permission approved (2019/0876) | Start 2021 and practical completion by January 2022 |
| Millbeck House, Arnold | Zero | Full planning application (2020/0009) being determined | N/A |
| West of Mapperley Plains, Mapperley | 49 (33 rent and 16 s/o) | Full planning application 2019/0213 secured subject to the signing of the s106 | Start 2021/22 and completed by 2023/24 |
| Dark Lane, Calverton | 11 (8 rent and 3 s/o) | Full planning application secured (2019/0213) | Start 2021/22 and completed by 2023/24 |

⁴ Spilt into social rent, shared ownership (s/o) or sheltered units.



⁵ Taken from the Five year Supply document

| Linden Grove, Gedling | 24 (17 rent and 7 s/o) | Planning application (2019/1186) approved subject to the s106 | Start 2021/22 and completed by 2024/5 |
|--|-------------------------------------|--|---|
| Park Road, Calverton | 70 (49 rent and 21 s/o) | Outline permission secured (2018/0607). Reserved matters application (2020/0020) pending consideration | Start 2021/22 and completed by 2028/9 |
| Earl of Chesterfield, Carlton Hill | 23 sheltered units | This has a resolution to grant permission subject to signing of the s106 | Dependent on planning decision but expected within 24 months of decision being made |
| Flatts Lane, Calverton | 16 (11 rent and 5 s/o) | Reserved matters approval (2020/0822) | Start 2021/22 and completed by 2023/24 |
| Rolleston Drive | Est. 131 (65 rent and 66 s/o) | Jigsaw offer accepted. Planning application submitted (2020/1054) | No units expected until 2022. |
| Top Wighay, Linby | 241 (169 rent and 72 s/o) | Outline application (2020/0050) being determined | Start 2021/22 and completed by 2028 |

2.22 From the table above we are therefore expecting a significant amount of social housing being provided as part of the private developments (secured through mainly through planning obligations). This could have a significant impact on the Council's waiting list and may help to reduce the need for temporary accommodation. However, many of these developments have yet to start or have agreed their s106 contributions (and viability of the scheme has the potential to significantly reduce the amount of affordable homes provided).

2.23 In summary, there are:

- 160 social units and 34 sheltered units have full planning permission and are either on site or will be on site this financial year. The first of these units are due this financial year (at Teal Close) and then the 44 units at Vale Road are due to be completed in the next financial year with the others coming forward on a phased basis before 2028
- Another 84 social units with a resolution to grant planning permission, subject to the s106 agreement being signed, due to be completed by 204/25
- Planning applications for 86 social units and 23 sheltered units currently being determined
- A further 372 social units could come forward from allocated housing sites in the future if they progress through the planning process and are delivered as expected.
- Whilst there was a pre-existing requirement for affordable housing on the Chase Farm site, which is being delivered against. Jigsaw Homes have recently purchased an additional 8 x 2 bedroomed flats at Chase Farm (bought on the open market and is over and above the affordable housing requirement through the planning application), and is a considerable windfall for the Council.
- 2.24 There are other reasons for the increased demand for temporary accommodation, especially in light of Covid19. These include an increase in domestic violence cases



where one party is fleeing and requires emergency housing (nationally there has been a 50% increase in these cases), early release of prisoners (a government initiated response, though relatively low numbers presenting to the Council) and increase in private sector evictions (potential to increase when the courts re-open and the embargo on evictions is ended, this has been extended again until the end of March 2021, but post that date a significant increase in private sector evictions is anticipated). These could all cause an increase in demand for temporary accommodation, but to what extent is unknown at this time.

2.25 With this in mind, the current demand for temporary accommodation is a reasonable basis to project future demand over the next few years (but is subject to change if the planned affordable units are built through the planning system, but may also increase with further implications from Covid19).



3.0 Options Appraisal Scope

Overall Objective

3.1 The objective for this option appraisal is to identify and evaluate a variety of alternative accommodation options to significantly reduce the usage (and therefore cost to the Council) of B&B and nightly paid accommodation as temporary accommodation to improve the quality of accommodation provided and to adhere to Government quidance.

Parameters

- 3.2 For the purposes of this options appraisal, set parameters have been used to assist with comparing the various delivery options (detailed in para 4.3 below). It was agreed to use specific properties within the urban conurbation of Gedling as set parameters, for the following reasons:
 - as there is known strong demand for these units for temporary accommodation within this area;
 - semi-detached properties will be better value for money than detached properties;
 - focusing on 2 and 3 bedroomed properties as this is the demand shown by current usage of B&B/nightly paid accommodation;
 - GBC is particularly keen to reduce usage of B&B by families;
 - to ensure compliance with statutory provisions and guidance; and
 - assume that housing benefit can be reclaimed (see Appendix B).

Delivery options scope

- 3.3 There were a number of delivery options discounted for this appraisal, as they did not meet the objective of reducing the use of B&B accommodation, whilst also reducing the cost and improving the quality of temporary accommodation. The options discounted, include:
 - **Serviced apartments** although these provide the majority of the facilities required, in normal market conditions, these are too costly to be considered; also none could be identified any within the borough so use would mean accommodating eligible individuals/households outside of the borough;
 - Formalise the relationship with the Housing Provider this has been used as a short term measure and could be considered as a way of alleviating some more of the pressure on B&B usage going forward. Dependent on the offer from the provider, the Council may need to run a procurement exercise before entering into a formal contract for the provision of properties for temporary accommodation;
 - Taking an equity stake in temporary accommodation dwellings potential to purchase an equity stake from a housing provider in properties for use as temporary accommodation. This will enable more stock in the private sector to be purchased by housing providers to be used as temporary accommodation. However, this option is currently not available due to the lack of appetite from housing providers. This may an option in the long term and will be considered if appropriate; and



- Lease further properties from social landlords this would mean taking over responsibility for a property from a social landlord for a specified period of time. The Council currently utilises this approach for properties at Jacobs Court and Brook Avenue (Derwent Housing) and Church Lane and Redland Grove (Jigsaw Homes, formerly Gedling Homes). However, due to a significant lack of affordable properties available in the Borough, this option has been discounted at this stage, as it depletes the number of affordable homes able to redress housing need on a permanent basis.
- Use a third party to lease properties this means agreeing to terms for a
 period of time, but dependent on the offer, could include management and
 maintenance of the properties. However, there is a variety of options available
 from various sources although many often require signing up for long periods
 of time (5-10 years leases) with unclear terms and conditions. For this reason,
 this option is currently discounted.
- 3.4 Therefore, the delivery options that are being considered in detail as part of this options appraisal include:
 - 1. **Purchase of properties on the open market/auction -** taking ownership of a property for sale on the open market or at auction;
 - 2. **Build our own units –** use Council owned land to build properties for use as temporary accommodation; and
 - 3. Lease of properties from private owners/landlords this means agreeing to terms and taking responsibility for the property (including the ongoing maintenance) for a specified period of time.



4.0 Delivery Options Review

Delivery option 1: Purchase a property on the open market

4.1 A potential option is to buy dwellings on the open market or at auction. An assessment of property prices for 1, 2 and 3 bedroom houses in the urban conurbation was undertaken through the Rightmove website in August and then was repeated in November to identify the available properties. The results are included in Appendix C and are summarised below:

| | | Range of house prices | | | | | | |
|-----------|----------------|---------------------------|----------------|--|--|--|--|--|
| | Flat | Flat Terraced Semi-detach | | | | | | |
| 4 ls a al | Aug: £70-85k | Aug: N/A | Aug: N/A | | | | | |
| 1 bed | Nov: £100-120k | Nov: £120k | Nov: N/A | | | | | |
| 2 had | Aug: £90k | Aug: £115-140k | Aug: £145-150k | | | | | |
| 2 bed | Nov: £85-120k | Nov: £125-140k | Nov: £150k | | | | | |
| 2 had | Aug: N/A | Aug: £115-140k | Aug: £145k | | | | | |
| 3 bed | Nov: N/A | Nov: £110-140k | Nov: £125-135k | | | | | |

Table 9: House price data

4.2 Purchase of properties would require an upfront capital contribution at the outset; along with the costs associated with a purchase such as legal fees and disbursements and any costs to bring the property up to standards. Purchase would also mean that the Council would be responsible for any repairs required to the property over time and any falls in value. Equally the Council would benefit from any growth in the housing market should it chose to dispose of the asset in the future.

Positive aspects

4.3 A significant positive aspect of this approach would be that the Council gains a capital asset which can be used at temporary accommodation to reduce the usage of B&B accommodation and would still retain a value if it was no longer required for temporary accommodation. Each property would be assessed and chosen to ensure it is of a good standard and provides suitable accommodation at a reduced cost than B&B usage. This approach also means that the supply of social housing in the borough is not reduced.

Negative aspects

4.4 As stated above, there is a significant initial capital requirement. Additionally, there are ongoing maintenance costs with the property, including all the structural repairs, general ongoing maintenance required and compliance with statutory requirements, such as gas and electric safety checks which are required for each new letting.



Delivery option 2: Build our own units

Land owned by the Council could be used to build properties for use as temporary accommodation. There are two specific sites that have been identified at Burton Road and Station Road Carlton which could deliver around 17 dwellings (10 on Station Road site and 7 on Burton Road site). Options are being considered for these sites to deliver affordable housing with some units retained by the Council for use as temporary accommodation (subject to budget approval and a detailed business case for the scheme being approved).

Positive aspects

4.5 A significant positive aspect of this approach would be that the Council gains a capital asset which can be used to reduce the usage of B&B accommodation and would still retain a value if it was no longer required for temporary accommodation. The properties would be designed and built to ensure it is of a good standard and provide suitable accommodation at a reduced cost than B&B usage. This approach could also provide a means that if increasing the supply of social/affordable housing in the borough if a proposal to deliver both temporary accommodation and social/affordable rented units on both sites were approved. The Council also holds grant funding and commuted sums from financial contributions made towards the provision of affordable housing through planning obligations which could be used towards the financing of the overall scheme (but could not be used to fund any temporary accommodation units).

Negative aspects

4.6 As stated above, there is a significant initial capital requirement, which would need a business case to justify the expenditure. Additionally, there are ongoing maintenance costs with the property, including all the structural repairs and statutory requirements.

Delivery option 3: lease a property from a private owner/landlord

- 4.7 A third option is to lease properties from private owners/landlords. This is likely to mean agreeing terms with a landlord to take control of the property for a medium to long term (likely 1-5 years) in return for a set payment of rent. The Council is likely to be responsible for all internal repairs and general maintenance but would have the opportunity to flexibly house people in need of temporary accommodation. Leasing of properties from a private landlord may require a significant incentive to the landlord such as payment up front, but research has identified potential leased properties within the borough.
- 4.8 A review of the property prices for 1, 2 and 3 bedroom houses in the urban conurbation was undertaken through the Rightmove website in August and in November to identify the available properties. The results are included in Appendix D and are summarised below.



Table 9: House rental values data

| | Ra | Range of house rent/month | | | | | | | | | |
|-------|---------------|---------------------------|---------------|--|--|--|--|--|--|--|--|
| | Flat | Terraced | Semi-detached | | | | | | | | |
| 1 bed | Aug: £425-595 | Aug: 550 | Aug: N/A | | | | | | | | |
| | Nov: £450-595 | Nov: N/A | Nov: N/A | | | | | | | | |
| 2 bed | Aug: £550-625 | Aug: £575-650 | Aug: N/A | | | | | | | | |
| | Nov: £412 | Nov: £600 | Nov: N/A | | | | | | | | |
| 3 bed | Aug: N/A | Aug: £675 | Aug: £750-850 | | | | | | | | |
| | Nov: N/A | Nov: £775-795 | Nov: £750 | | | | | | | | |

Positive aspects

4.9 A significant positive aspect of this approach would be that the Council has the ability to access a greater number of temporary properties on a relatively flexible basis without significant up front capital costs and potentially this could be achieved relatively quickly. This approach also means that the supply of social housing in the borough is not reduced.

Negative aspects

4.10 The Council would not own the property and therefore would not have a capital asset. Furthermore, the appetite from landlords to this approach is not yet known. Financial incentives may be required for a private landlord to lease a property to the Council. Therefore, it is difficult to fully quantify the costs and extent of opportunity of this approach however other local authorities have implemented similar schemes. The market research shows that there are significantly less properties to rent than there is to purchase, which may impact on our ability to secure the right type and quality property at an affordable cost.



5.0 Financial Observations

- 5.1 As stated above, one of the methods of delivery the Council currently utilises to deal with the current demand for Temporary Accommodation is Bed and Breakfast (B&B). In addition to the health & wellbeing concerns highlighted in section 1.4 of this report, using this type of accommodation is widely understood to be an expensive option. For the financial year 2020/21 expenditure associated with placing individuals and families into B&B accommodation is expected to cost c£300,000.
- 5.2 The Council currently have an approved budget for B&B of £35,000 per year; the additional cost has been funded by utilising the Homelessness Support Grant and Earmarked Reserves. However, using reserves to fund ongoing pressures is an unsustainable method of funding. One of the objectives of this project is to identify and assess a more economical method of delivering the Councils responsibilities in regards to Temporary Accommodation.
- 5.3 As detailed above three options have been considered for alternate delivery of Temporary Accommodation these are as follows:
 - Purchase on the open market or at auction;
 - Lease on the open market;
 - Build owned units (this financial analysis does not consider this option in any detail as the Station & Burton Road Business Cases will separately consider and identify the risks and benefits of these potential projects).
- 5.4 The options appraisal has identified that in addition to the units that the Council currently owns and leases 15 more properties are require to meet estimated ongoing demand.

Purchase

- 5.5 Using the cost information on Appendix C the financial model has assumed an average price of £140,000 per unit. This relates to mainly the purchase of two bedroom properties but would give some flexibility to include a small number one and three bedroom properties.
- 5.6 Borrowing from PWLB would be used to finance the project over a 25-year period, which would be appropriate given the properties are not likely to be new.

Lease

- 5.7 Using the information set out in Appendix D the financial model has assumed an average rental sum of £650pcm. Again, this is mainly based on two bedroom properties and would give a degree of flexibility to include some one and three bedroom units.
- 5.8 The financing of a leased option would be through the Revenue Budget.



5.9 Both financial models have allowed for repairs, maintenance dilapidation payments and managements costs.

Financial Analysis

- 5.10 This Options Appraisal sets out a recommend approach for the Council to deal with its responsibilities in regards to the provision of temporary accommodation, and demonstrates that there is ongoing demand for an additional 15 units needed for Temporary Accommodation within the Borough.
- 5.11 In order to ascertain the most cost effective method of delivery of these 15 units, financial modelling has been undertake to compare the net cost to the Council of purchasing or leasing. (This part of the financial model is to purely to consider the most cost effective method of delivery the proposed mix is considered below) Table 9 below demonstrates that the purchase option has a significantly lower net costs to the Council compared to the lease option.

 Options
 Purchase
 Lease

 £
 £

 1 Year (Net cost)
 36,000
 70,000

 5 Year (Net cost)
 173,000
 356,000

 25 Year (Net cost)
 712,000
 1,994,000

Table 9: Financial analysis of temporary accommodation options

- 5.12 The net cost to the Revenue Budget of purchasing 15 units modelled on the assumptions above is £712,000 over the 25 borrowing term. This equates to an average c£29,000 per year. The net cost in year one would be £36,000 this decreases year on year due to a 1% inflation included on rent payments.
- 5.13 In comparison, the net cost of a lease option is £1,994,000 over the 25-year period, which is on average is £48,000 a year £70,000 in year one. The same 1% inflation increase has been included as the purchase option above.

Bed and Breakfast

5.14 The Council is currently utilising the higher-priced provision of B&B to accommodate cases. As stated above this provision is largely unbudgeted for and causing significant pressures on the Council's budget. Table 10 below sets out the comparable net costs to accommodate15 cases in B&B accommodation.



Table 10: Overview of B&B costs for 15 rooms

| Table 2. | | | | | | | | | | |
|------------------------------|---------|----------|--|--|--|--|--|--|--|--|
| No. of rooms 1 Room 15 Rooms | | | | | | | | | | |
| | £ | £ | | | | | | | | |
| B&B Cost per annum | 29,000 | 437,000 | | | | | | | | |
| Reimbursement HB | (5,000) | (77,000) | | | | | | | | |
| Net Cost | 24,000 | 360,000 | | | | | | | | |

- 5.15 The net cost of accommodation of an equivalent 15 cases is £360,000 each year or £24,000 per case.
- 5.16 Table 11 below compare the two options of purchase and lease with the net costs of B&B provision.

Table 11: Annual comparison between purchase and B&B costs

| Options | Purchase | Lease | B&B |
|-------------------|----------|--------|---------|
| | £ | £ | £ |
| Cost per 1 unit | 2,400 | 4,600 | 29,000 |
| Cost per 15 units | 36,000 | 70,000 | 360,000 |

5.17 It is clear from the above tables, that both the purchase and lease options would significantly reduce the Councils cost when compared to using B&B accommodation. However, greater savings would be generated through the purchasing option.

Financial Summary

- 5.18 The above tables indicate that both the purchase and lease options would generate significant cost savings to the Council when compared to using B&B accommodation. However, the annual net cost of purchasing 15 properties in year 1 would be £36,000 compared to the leasing option of £70,000. This would generate savings from current use of B&B of £26,000 per unit of purchased and £23,000 for leasing.
- 5.19 From a financial perspective the purchase option would be a more cost effective solution and would generate significantly more savings than the lease option. In addition, purchase of properties would result in ownership of an asset, which can be sold at some point on the future to raise a capital receipt for repayment of debt.

Risks

5.20 There is a risk that the requirement for Temporary Accommodation reduces. The Council would have number of options for the use of any purchased units including rental for social rents, affordable rent or market rent.



- 5.21 Alternately the Council could use the purchased units to replace current stock which are a lower quality accommodation. The assets could also be sold to raise capital receipts for repayment of debt.
- 5.22 There is also a risk that the property market could fall. However, historically property has tended to appreciate over time; therefore, this risk is viewed as minimal. If this did happen Council could chose to rent out the units until the market improved.
- 5.23 The leasing option would eliminate this risk, however may be subject to lease increases or decreases in line with market rents.

Conclusion

- 5.24 If after all the risks and rewards of purchased v lease have been considered and the Council concludes that the most effective option is to purchase, the next step is to consider a proposed mix.
- 5.25 There is currently a Business case being prepared up for the delivery option to build our own units on Station & Burton Road. The proposal suggests the scheme could realise 7 owned units in around 2 years' time for use as Temporary Accommodation. Whilst this scheme has not yet been approved it would not be appropriate at this time to consider purchasing all 15 units. Therefore, we could assume the most financially beneficial mix would be as follows:
 - 7 units leased on a 2 year lease commencing from March 2021, however it should be noted that the timings of this may be delayed due to market conditions which have yet to be assessed.
 - 8 units purchased in 2021/22, at an average cost of £140,000 per unit plus Stamp Duty Land Tax at 3% a total capital outlay of £1,154.000. However, depending on the market and the timings of purchases this may spread across more than one financial year.
- 5.26 The five-year revenue impact of this proposal would be as follows.



Table 12: Five Year Revenue

| Year | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 | Total |
|-------------------------|-------------|---------|--------|--------|--------|---------|
| | £ | £ | £ | £ | £ | £ |
| Lease (7 units) | 32,500 | 32,800 | 33,200 | 33,600 | 33,900 | 166,000 |
| Purchase (8 units) | 19,200 | 20,900 | 20,600 | 20,300 | 20,000 | 101.000 |
| Housing Needs Budget | 126,500 | 35,000 | 35,000 | 35,000 | 35,000 | 266,500 |
| Total Cost | 178,200 | 88,700 | 88,800 | 88,900 | 88,900 | 533,500 |
| Current P | rovision of | B&B | | | | |
| | 280,000 | 280,000 | | | | |
| Potential Savings | 101,800 | 191,300 | | | | |

- 5.27 The table above is based on the assumption that in year 1 there will be timing issues related to the purchase of units, therefore, a B&B budget will be required to enable the provision of TA whilst the units are being procured. The current forecast expenditure for temporary accommodation in 2020/21 is expected to be in the region of £280,000, therefore the proposal could generate savings of £101,800 in year 1.
- 5.28 The savings could increase to £191,300 from year 2 on the assumption that all the units are procured by this time, a small budget for provision of emergency B&B would remain. Principally these savings enable a reduced reliance on earmarked reserves that are currently required to cover additional costs, the release of grant funding in the region of £16,000 to enable additional investment in homelessness prevention measures and a saving in the Council's ongoing budget for bed and breakfast accommodation of £35,000.
- 5.29 The net revenue cost of purchasing and leasing units as set out in Table 12 of c£89,000 per year will be met by utilising the Homelessness Reduction Grant which is expected to continue for the foreseeable future.



6 Recommended Approach

Summary of findings

This options appraisal has reviewed a variety of initiatives and options, some of which have been discounted (as detailed in section 4). Of the three options considered in more detail, there were various aspects considered, including the financial implications, exit strategy and availability of properties. A summary of these assessments are shown below:

- Purchase property on the open market there is an identified supply of suitable properties, in the right location and have demonstrated to be the best option from a financial point of view. This will then increase the council's asset base, and would be considered a longer term option. If demand for temporary accommodation dropped significantly, then the asset could be disposed of and a capital receipt realised.
- Build our own properties this option will allow the Council to design and build 17 properties to meet the current affordable housing requirements of the Borough, whilst also ensuring 7 of these properties were made available for temporary accommodation.
- Leasing properties on the open market -- the financial modelling shows that this is a viable option for the Council. The range of properties and flexibility on their location means that Officers can choose properties that are most suitable to their needs of for temporary accommodation as evidence in the options appraisal. Furthermore, this option could provide properties to cover the interim period whilst plans are being progressed with the build delivery option (if approved).

Conclusion

From the review of the three delivery options (outlined in section 5), and in view of the pressing need to increase the Council's supply of properties for use as temporary accommodation quickly, it is proposed to adopt the following approach:

- **Purchase delivery option**: buying units as the most preferable option and so it is proposed to purchase 8 units (mix of 2/3 bedroomed), at an average cost of £140,000 per property;
- **Build delivery option**: subject to a successful detailed business case and budget approval, delivery of 7 two bedroomed units on the Council owned land at Station Road and Burton Road; and
- Lease delivery option: in order to have access to 7 units whilst the ones on Station and Burton Road are being built, it is proposed to lease 7 properties (mix of 2/3 bedroomed) on a 2 year lease commencing from March 2021 (on average at £650/month).



Exit strategy

Whilst there has been considerable evidence to show the repeated demand for temporary accommodation since April 2019, officers have considered what may happen if this demand decreases. It is considered that there are two main options:

- use of any purchased units including rental for social rents or affordable rent; and/or
- use the purchased units to replace current stock which are a lower quality accommodation. The assets could also be sold to raise capital receipts for repayment of debt.



Appendix A: Size of households in the various types of temporary accommodation

Table 13: Size of households in Council owned/leased accommodation (at end of each month)

| | Apr-19 | May-19 | Jun-19 | Jul-19 | Aug-19 | Sep-19 | Oct-19 | Nov-19 | Dec-19 | Jan-20 | Feb-20 | Mar-20 | Apr-20 | May-20 | Jun-20 | July -20 | Aug -20 | Sept – 20 | Oct-20 | Nov-20 | Dec 20 | Average |
|----------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|----------|---------|-----------|--------|--------|-----------------|---------|
| 1 or 2 Adult(s) | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 1 or 2 Adult(s)/1 Child | 3 | 3 | 4 | 3 | 3 | 3 | 2 | 2 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 2 |
| 1 or 2 Adult(s) / 2 Children | 2 | 2 | 2 | 3 | 3 | 3 | 4 | 4 | 5 | 6 | 6 | 5 | 5 | 5 | 5 | 5 | 6 | 5 | 5 | 5 | 2 | 4 |
| 1 or 2 Adult(s) / 3 children | 4 | 5 | 4 | 4 | 5 | 4 | 4 | 4 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 4 | 3 | 4 | 4 | 4 | 5 | 4 |
| 1 or 2 Adult(s)/4 children | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| 1 or 2 Adult(s)/ 5 children | 1 | 1 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| 1 or 2 Adult(s)/ 6 children | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 1 | 1 | 0 |
| 1 or 2 Adult(s)/ 7 children | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 1 |
| Total | 12 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 11 ⁶ | 13 |

⁶ Two of the properties were undergoing essential maintenance at the end of December 2020.



Table 14: Size of households in B&B and some nightly accommodation⁷ (at end of each month)

| | Apr-19 | May-19 | Jun-19 | Jul-19 | Aug-19 | Sep-19 | Oct-19 | Nov-19 | Dec-19 | Jan-20 | Feb-20 | Mar-20 ⁸ | Apr-20 | May-20 | Jun-20 | July-20 | Aug-20 | Sept-20 | Oct-20 | Nov-20 | Dec-20 | Average |
|---------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|---------------------|--------|--------|--------|---------|--------|---------|--------|--------|--------|---------|
| 1 or 2 Adult(s) | 5 | 5 | 2 | 4 | 7 | 7 | 8 | 5 | 0 | 0 | 3 | 6 | 10 | 13 | 9 | 13 | 11 | 10 | 11 | 11 | 8 | 7 |
| 1 or 2 Adult(s)/ 1 Child | 2 | 3 | 4 | 5 | 8 | 6 | 6 | 6 | 10 | 10 | 9 | 11 | 5 | 4 | 5 | 5 | 9 | 8 | 9 | 5 | 5 | 6 |
| 1 or 2 Adult(s) / 2 Children | 0 | 0 | 1 | 4 | 4 | 3 | 3 | 2 | 1 | 1 | 3 | 3 | 2 | 2 | 3 | 2 | 3 | 1 | 0 | 3 | 3 | 2 |
| 1 or 2 Adult(s) / 3 children | 0 | 0 | 1 | 1 | 1 | 1 | 1 | 3 | 2 | 2 | 2 | 2 | 2 | 2 | 3 | 2 | 2 | 3 | 3 | 4 | 2 | 2 |
| 1 or 2 Adult(s)/ 4 children | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 0 |
| 1 or 2 Adult(s)/ 5 children | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 1 or 2 Adult(s)/ 6 children | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total | 7 | 8 | 8 | 14 | 20 | 18 | 18 | 16 | 13 | 13 | 17 | 22 | 19 | 21 | 20 | 22 | 25 | 23 | 24 | 24 | 19 | 17 |

⁸ The use of temporary accommodation in the period after March 2020 was impacted with the Coivd19 restrictions and the "Everyone In" Initiative. Before this period, the average was 15 households in B&B and some nightly paid accommodation.



⁷ This does not include Hound Lodge

Table 15: Size of households in B&B and all nightly accommodation⁹ (at end of each month)

| | Apr-19 | May-19 | Jun-19 | Jul-19 | Aug-19 | Sep-19 | Oct-19 | Nov-19 | Dec-19 | Jan-20 | Feb-20 | Mar-20 | Apr-20 | May-20 | Jun-20 | July-20 | Aug-20 | Sept-20 | Oct-20 | Nov-20 | Dec-20 | Average |
|---------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|---------|--------|---------|--------|--------|--------|---------|
| 1 or 2 Adult(s) | 6 | 5 | 2 | 4 | 7 | 7 | 8 | 5 | 1 | 2 | 5 | 6 | 10 | 13 | 9 | 13 | 11 | 10 | 11 | 11 | 8 | 8 |
| 1 or 2 Adult(s)/ 1 Child | 4 | 6 | 6 | 7 | 9 | 7 | 8 | 9 | 12 | 15 | 14 | 11 | 5 | 4 | 6 | 5 | 9 | 8 | 9 | 5 | 5 | 8 |
| 1 or 2 Adult(s) / 2 Children | 1 | 1 | 3 | 8 | 8 | 6 | 6 | 4 | 3 | 2 | 4 | 3 | 2 | 2 | 3 | 2 | 3 | 1 | 0 | 3 | 3 | 3 |
| 1 or 2 Adult(s) / 3 children | 1 | 0 | 1 | 1 | 1 | 1 | 1 | 3 | 2 | 2 | 2 | 2 | 2 | 2 | 4 | 3 | 3 | 3 | 3 | 4 | 2 | 2 |
| 1 or 2 Adult(s)/ 4 children | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 0 |
| 1 or 2 Adult(s)/ 5 children | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 1 or 2 Adult(s)/ 6 children | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total | 12 | 12 | 12 | 20 | 25 | 22 | 23 | 21 | 18 | 21 | 25 | 22 | 19 | 21 | 22 | 23 | 26 | 23 | 24 | 24 | 19 | 21 |



⁹ This does include Hound Lodge.

Appendix B: Housing Benefit costings

Source document

Circular HB S5/2017 (3rd revision)

Current B&B calculation

When using B&B accommodation the Housing Benefit (HB) subsidy is calculated using the LHA rate as at January 2011 as per the above circular. We can only claim one bedroom LHA rate for B&B and this amounts to a maximum of £98.08 per week.

In simple terms if we book a room in a privately owned Bed and Breakfast for £50.00 a night for 7 days the weekly cost is £350.00 per week. **IF** they claim HB we can claim back a maximum of £98.08 per week meaning a cost to the Housing Need's budget of £251.92 per week for just one household. For non-benefit customers we would expect the customer to pay the £98.08 that they would receive if they were on Housing Benefit,, again with the remaining cost being borne by the Housing Needs budget.

Leasing

For all homeless accommodation in England that is self-contained and leased to the LA for a period not exceeding 10 years we can claim the 90% of the appropriate LHA rate as set at January 2011. The calculation is 90% of the appropriate LHA rate and not the household size.

1 bed property:

For a 1-bedroom property the appropriate LHA rate in January 2011 was £98.08. Therefore, we can claim up to 100% subsidy on 90% of this figure, which amounts to £88.27 per week.

£88.27 per week calculates to £382.50 per month. If the core rent we need to pay a private landlord to lease their accommodation is more than £382.50 per month then this would again be a cost to the HN budget.

In simple terms if we lease a property for £468.69 per month, based on current LHA rates from April 2020 the Council would be losing £86.19 in HB shortfall per month. This only equates to £19.89 per week compared to £251.92 per week in B&B as in example 1 above. This is already a saving of £232.03 per week per household and this will provide them will a better quality property and self-catering facilities. Over a 52-week period, this property could potentially save the Council £12,065.56 per annum on existing B&B expenditure.



2 bed property:

For a 2-bedroom property, assuming the family need the 2 bedrooms the appropriate LHA rate in January 2011 was £114.23 per week. Therefore, we can claim up to 100% subsidy on 90% of this figure, which amounts to £102.81 per week.

£102.81 per week calculates to £445.51 per month. If the core rent we need to pay a private landlord to lease their accommodation is more than £445.51 per month then this would again be a cost to the HN budget.

In simple terms if we lease a property for £548.51 per month, based on current LHA rates from April 2020 the Council would be losing £103.00 in HB shortfall per month. This only equates to £23.77 per week compared to £251.92 per week in B&B as in example 1 above. This is already a saving of £228.15 per household per week and this will provide them with a better quality property and self-catering facilities. Over a 52-week period, this property could potentially save the Council £11,863.80 per annum on existing B&B expenditure.

3 bed property:

For a 3-bedroom property, assuming the family need the 3 bedrooms the appropriate LHA rate in January 2011 was £126.92 per week. Therefore, we can claim up to 100% subsidy on 90% of this figure, which amounts to £114.23 per week.

£114.23 per week calculates to £495.00 per month. If the core rent we need to pay a private landlord to lease their accommodation is more than £495.00 per month then this would again be a cost to the HN budget.

In simple terms if we lease a property for £623.31 per month, based on current LHA rates from April 2020, the Council be losing £128.31 per month in HB shortfall. This only equates to £29.61 per week compared to £391.92 per week in B&B as in example 1 above. This is already a saving of £362.31 per household per week and this will provide them will a better quality property and self-catering facilities. Over a 52-week period, this property could potentially save the Council £18,840.12 per annum on existing B&B expenditure.

LA Owned

Self-contained homelessness accommodation, which the authority has a right to use under an agreement other than a lease with a third party, attract 90% of the appropriate LHA rate as set at January 2011.

Current Temporary Accommodation

Below is a list of the current TA we use and the weekly rents associated with them. It also shows the potential amount of rent we can generate annually.



| Address | Rent | Weeks | Calculation | Owned |
|-------------------|---------|-------|-------------|---------------|
| 2 Jacobs Court | £127.61 | 52 | £6,635.72 | Derwent |
| 5 Jacobs Court | £127.61 | 52 | £6,635.72 | Derwent |
| 18 Brook Ave | £135.17 | 52 | £7,028.84 | Derwent |
| 20 Brook Ave | £135.17 | 52 | £7,028.84 | Derwent |
| 6A Wollaton Ave | £123.76 | 52 | £6,435.52 | GBC |
| 8A Wollaton Ave | £123.76 | 52 | £6,435.52 | GBC |
| 10A Wollaton Ave | £123.76 | 52 | £6,435.52 | GBC |
| 12A Wollaton Ave | £123.76 | 52 | £6,435.52 | GBC |
| 3A Beechwood Rd | £123.76 | 52 | £6,435.52 | GBC |
| 6a Beechwood Rd | £123.76 | 52 | £6,435.52 | GBC |
| 141A Oxclose Lane | £123.76 | 52 | £6,435.52 | GBC |
| 49 Church Lane | £114.23 | 52 | £5,939.96 | Gedling Homes |
| 84 Redland Grove | £114.23 | 52 | £5,939.96 | Gedling Homes |
| Total | l | L | £84,257.68 | |



Appendix C: House Sales Values

Market research (August 2020)

1 bedroomed properties

| Street | Type of Property | No of Beds | Cost £ | Agent | Other Information |
|--------------------|------------------|---------------|----------|---------------------------|-----------------------|
| Arnold | | | | | |
| Chelsbury Court | Flat | 1 | £85,000 | Fixed price - agent | Top floor with garage |
| Killarney Park | Park Home | 1 | £72,500 | Agent | |
| Oxborough Road | Flat | 1 | £69,950 | Agent | |
| Carlton | | | | | |
| Manor Road | 2 x Flats | 1 & 2 | £140,000 | Agent | Parking at rear |

Range is £70-85k for a 1 bed flat

| Street | Type of Property | No of Beds | Cost £ | Agent | Other Information |
|----------------------|-------------------|---------------|----------------------------|-------|----------------------|
| Arnold | | | | | |
| Duke Street | Terraced house | 2 | £120,000 guide price | Agent | |
| Edison Way | Flat | 2 | £94,950 fixed | Agent | |
| Queens Bower Road | Terraced House | 2 | £115,000 | Agent | |
| Carlton | | | | | |
| Mayfield Road | Semi | 2 | £145,000 | Agent | Courtyard Garden |
| Foxhill Road | End Terrace | 2 | £140,000 | Agent | Shared Driveway |
| Carlton Square | Flat | 2 | £135,000 | Agent | |
| Kestrel Close | Mid Townhouse | 2 | £130,000 | Agent | |
| Foxhill Road | Maisonette | 2 | £110,000 | Agent | |
| Fletton Court | Flat | 2 | £99,000 | Agent | |
| Holme Lodge | Flat | 2 | £80,00 | Agent | Parking |
| Gedling | | | | | |
| Florence Road | Semi | 2 | £150,000 | Agent | |
| Stoke Lane | Flat | 2 | £140,000 | Agent | |
| Stoke Lane | Maisonette | 2 | £120,000 | Agent | |
| Beckett Court | Maisonette | 2 | £90,000 | Agent | |



| Netherfield/Colwick | | | | | | | | | | | |
|---------------------|-------------|---|----------|-------------------|-----------------|--|--|--|--|--|--|
| The Elms | Townhouse | 2 | £130,000 | Holden Copley | | | | | | | |
| Nether Pasture | Semi | 2 | £145,000 | Haart | Parking | | | | | | |
| The Elms | Maisonette | 2 | £120,000 | Nottingham | Ground Floor | | | | | | |
| Cooper Street | Terrace | 2 | £120,000 | Nottingham | | | | | | | |
| Carnarvon Street | Terrace | 2 | £115,000 | Johnsons | | | | | | | |
| Festus Street | Terrace | 2 | £115,000 | Agent | | | | | | | |
| Vale Road | Terraced | 2 | £125,000 | Thomas James | | | | | | | |
| Daybrook | | | | | | | | | | | |
| St Albans Road | End Terrace | 2 | £140,000 | Greaves | | | | | | | |
| Edwards Lane | Mid Terrace | 2 | £120,000 | Walton & Allen | | | | | | | |

Range is £90k (flat), £115-140k (terraced) through to £145k (semi)

| Street | Type of Property | No of Beds | Cost £ | Agent | Other Information | | | | | |
|---------------------|-------------------|---------------|-------------------|---------|----------------------|--|--|--|--|--|
| Arnold | | | | | | | | | | |
| Mildenhall Cres | Semi det house | 3 | £125,000 | Agent | | | | | | |
| Danes Close | Semi det House | 3 | £140,000 | Agent | | | | | | |
| Glade Hill Road | Semi det house | 3 | £150,000 | Agent | | | | | | |
| Chippenham Road | Semi det house | 3 | £150,000 guide | Agent | | | | | | |
| Carlton | | | | | | | | | | |
| Yeomans Parade | Mid Townhouse | 3 | £150,000 | Agent | Parking | | | | | |
| Southdale Road | Mid Townhouse | 3 | £135,000 | Agent | | | | | | |
| Mayfield Road | Terrace | 3 | £130,000 | Agent | | | | | | |
| Foxhill Road | Semi | 3 | £140,000 | Auction | | | | | | |
| Gedling | | | | | | | | | | |
| Newcastle Road | Semi | 3 | £150,000 | Agent | | | | | | |
| Bessecar Avenue | Mid Townhouse | 3 | £140,000 | Agent | | | | | | |
| Queens Avenue | Mid Townhouse | 3 | £125,000 | Agent | | | | | | |
| Philip Grove | End Terrace | 3 | £125,000 | Agent | | | | | | |
| Netherfield/Colwick | | | | | | | | | | |



| Godfrey Street | Semi | 3 | £150,000 | Agent | |
|-------------------|-------------|---|----------|-------|--|
| Daybrook | | | | | |
| St Albans | End Torross | 3 | £130,000 | Frank | |
| Road | End Terrace | | | Innes | |

Range is £125k (terrace) to £150k (semi)

Market research (November 2020)

1 bedroomed properties

| Street | Type of Property | No of Beds | Cost £ | Agent | Other Information |
|--------------------|------------------|---------------|----------|---------------------------|----------------------|
| Arnold | | | | | |
| Milbeck | | 1 | £119.999 | David | Parking |
| House, | Flat | | | James | |
| Oakdale Road | | | | | |
| Carlton | | | | | |
| Cross Street | Flat | 1 | £100,000 | Holden Copley | Ground Floor |
| Carnarvon Grove | Mid Terrace | 1 | £120,000 | Johnsons & Partners | |

Range is £100-120k (flat) and £120k terraced)

| Street | Type of Property | No of Beds | Cost £ | Agent | Other Information |
|---------------------|-------------------|---------------|----------|------------------|----------------------|
| Arnold | | | | | |
| Ulgham Close | End Town House | 2 | £150,000 | Holden Copley | |
| Brookfiled Road | Semi | 2 | £150,000 | David James | |
| Cavendish Street | End Terrace | 2 | £143,000 | Saint | |
| Canonbie Close | End Town House | 2 | £140,000 | David James | |
| Goddard Court | Flat | 2 | £140,000 | Holden Copley | |
| Sherbrook Road | Flat | 2 | £120,000 | Walton & Allen | |
| Kingswell Avenue | Flat | 2 | £110,000 | Holden Copley | |
| Derwent Crescent | Flat | 2 | £95,000 | Holden Copley | |
| Larkspur Avenue | Maisonette | 2 | £85,000 | David James | |



| Carlton | Carlton | | | | | | | |
|---------------------|--------------|---|----------|-----------|--|--|--|--|
| Radcliffe | End Town | 2 | £145 | David | | | | |
| Gardens | House | | | James | | | | |
| Carlton Hill | Town house | 2 | £140,000 | David | | | | |
| Canton Filli | Town nouse | | | James | | | | |
| Carlton Square | Flat | 2 | £110,000 | Bairstow | | | | |
| Canton Square | Γιαι | | | Eves | | | | |
| Fletton Court | Flat | 2 | £99,950 | Home | | | | |
| Dale Road | Mid Terrace | 2 | £125,000 | David | | | | |
| Dale Road | | | | James | | | | |
| Chatsworth | Terrace | 2 | £125,000 | Just Move | | | | |
| Avenue | Terrace | | | | | | | |
| Gedling | | | | | | | | |
| Beckett Court | Maisonette | 2 | £90,000 | Strike | | | | |
| Netherfield/Colwick | < | | | | | | | |
| Arthur Street | Mid Terrace | 2 | £105,000 | Holden | | | | |
| Ailliui Sileet | iviid remade | | | Copley | | | | |
| Daybrook | | | | | | | | |
| St Albans Road | End Terrace | 2 | £140,000 | Greaves | | | | |

Range is £85-120k (flat) and £125-140k (house)

| Street | Type of Property | No of Beds | Cost £ | Agent | Other Information | | | | | |
|----------------------|-------------------|---------------|----------|--------------------------|----------------------|--|--|--|--|--|
| Arnold | Arnold | | | | | | | | | |
| Mildenhall Cres | Semi det house | 3 | £125,000 | Holden Copley | | | | | | |
| Mosswood Crescent | Semi | 3 | £130,000 | Holden Copley | | | | | | |
| Milverton Road | Semi | 3 | £130,000 | Holden Copley | | | | | | |
| Broadwood Road | Mid Terrace | 3 | £130,00 | Holden Copley | | | | | | |
| Carlton | | | | | | | | | | |
| Apple Walk | Mid Townhouse | 3 | £115,000 | Purple Bricks | | | | | | |
| Southdale Road | Mid Townhouse | 3 | £140,000 | Johnson & Partners | | | | | | |
| Foxhill Road | Semi | 3 | £135,000 | Auction | | | | | | |
| Gedling | Gedling | | | | | | | | | |
| Bessecar Avenue | Mid Townhouse | 3 | £100,000 | Johnson & Partners | Auction | | | | | |



| Queens Avenue | Mid Townhouse | 3 | £1250000 | Johnson & Partners | | | | | |
|------------------|------------------|---|----------|--------------------------|--|--|--|--|--|
| Philip Grove | End Terrace | 3 | £110,000 | Haart | | | | | |
| Netherfield/Co | olwick | | | | | | | | |
| n/a | | | | | | | | | |
| Daybrook | Daybrook | | | | | | | | |
| n/a | End Terrace | 3 | £130,000 | Frank Innes | | | | | |

Range is £110-140k (terraced) and £125-135k (semi)



Appendix D: House Rental Values

Market research (August 2020)

1 bedroomed properties

| Street | Type of Property | No of Beds | Cost £/month | Agent | Other Information |
|-----------------|------------------|---------------|-----------------|----------------|----------------------|
| Arnold/Daybrool | k | | | | |
| Church | Terrace | 1 | £550 | Leaders | |
| Avenue | 1011400 | | | | |
| Carlton | | | | | |
| Southcliffe | Flat | 1 | £425 | Slater & | |
| Road | Ιαι | | | Brandley | |
| Douglas Court | Maisonette | 1 | £595 | David James | |

Range is £425 to £595/month

2 bedroomed properties

| Street | Type of Property | No of Beds | Cost £/month | Agent | Other Information | | | | |
|-------------------|------------------|---------------|-----------------|-------------------|----------------------|--|--|--|--|
| Arnold/Daybroo | Arnold/Daybrook | | | | | | | | |
| St Albans Road | Mid terrace | 2 | £625 | David James | | | | | |
| Edison Way | Block of flats | 2 | £625 | Platinum | | | | | |
| St Albans Road | Terraced | 2 | £625 | David James | | | | | |
| Carlton | | | | | | | | | |
| Station Road | Flat | 2 | £550 | Ashcourt | First Floor | | | | |
| Forester Road | Semi | 2 | £650 | Woo Properties | | | | | |
| Netherfield/Colv | vick | | | | | | | | |
| Forester Street | End Terrace | 2 | £575 | Smooth Moves | | | | | |
| Victoria Road | Flat | 2 | £550 | Bairstow Eves | | | | | |

Range is £550 to £650/month



3 bedroomed properties

| Street | Type of Property | No of Beds | Cost £/month | Agent | Other Information |
|---------------------|------------------|---------------|-----------------|----------------------|----------------------|
| Arnold/Daybroo | k | | | | |
| St Albans Road | Terraced | 3 | £675 | Slater & Brandley | |
| Worrall Avenue | Detached | 3 | £725 | Wise Properties | |
| Carlton | | | | | |
| Calverton Avenue | Semi | 3 | £750 | Open Rent | |
| Bentinck Road | Semi | 3 | £850 | Wise Properties | |
| Redland Grove | Detached | 3 | £750 | Tassi Lettings | |

Range is £675 to £850/month

Market research (November 2020)

1 bedroomed properties

| Street | Type of | No of | Cost £/month | Agent | Other Information |
|-------------------|------------|-------|-----------------|----------|----------------------|
| | Property | Beds | £/IIIOHIII | | mormation |
| Arnold/Daybrook | | | | | |
| Milford Court. | Cla4 | 1 | £450 | Belvoir | |
| Sherbrook Road | Flat | | | | |
| Carlton | | | | | |
| Durton Dood | Flot | 1 | £550 | Frank | |
| Burton Road | Flat | | | Innes | |
| Alle and Assaults | Flat | 1 | £425 | Slater & | |
| Albert Avenue | Flat | | | Brandley | |
| Colwick | | | | | |
| Verona Avenue | Maisonette | 1 | £595 | Fairview | |

Range is £425 to £595/month

2 bedroomed properties

| Street | Type of Property | No of Beds | Cost £/month | Agent | Other Information | | |
|---------------------|------------------|---------------|-----------------|------------------|----------------------|--|--|
| Arnold/Daybroo | k | | | | | | |
| St Albans | Terrace | 2 | £600 | Base | | | |
| Road | Terrace | | | Lettings | | | |
| Carlton | | | | | | | |
| Old Brickyard | Flat | 2 | £412 | Bairstow Eves | | | |
| Netherfield/Colwick | | | | | | | |
| n/a | | | | | | | |

Range is £412 to £600/month



3 bedroomed properties

| Street | Type of Property | No of Beds | Cost £/month | Agent | Other Information |
|-------------------|------------------|---------------|-----------------|-----------------|----------------------|
| Arnold/Daybroo | k | | | | |
| Chestnut Grove | Semi | 3 | £750 | Belvoir | |
| Carlton & Gedlin | ng | | | | |
| n/a | | | | | |
| Colwick | | | | | |
| Langton Close | Town House | 3 | £775 | Royston Lund | |
| Gedling | | | | | |
| Priory Road | End Terrace | 3 | £795 | | |

Range is £750 to £795/month

